

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 NSC-05 DODE-00 /073 W

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R 301900Z OCT 75

FM USMISSION NATO

TO SECSTATE WASHDC 4354

INFO ALL NATO CAPITALS 5582

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BERN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY VALETTA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USMISSION USBERLIN

USMISSION EC BRUSSELS

USMISSION GENEVA

USMISSION OECD PARIS

AMCONGEN STRASBOURG

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5929

E.O. 11652: GDS

TAGS: PFOR, NATO, GSCE

SUBJECT: OCTOBER 28 POLADS: CSCE IMPLEMENTATION

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BEGIN SUMMARY: AT OCTOBER 28 MEETING, NATO POLADS DISCUSSED IS
AND CANADIAN DRAFT OUTLINES FOR REPORT TO COUNCIL ON CSCE
IMPLEMENTATION, CANADIANS ALSO INFORMED ALLIES OF CSCE COMPLIANCE
EFFORTS ASSIGNED TO CANADIAN EE EMBASSIES. DUTCH HAVE ALSO

INSTRUCTED THEIR WP EMBASSIES ON CSCE IMPLEMENTATION USING
US CHECK LIST AS MODEL. END SUMMARY.

2. AT OCTOBER 28 MEETING OF NATO POLITICAL COMMITTEE, IS
AND CANADIAN DELEGATIONS DISTRIBUTED DRAFT OUTLINES
(TEXTS BELOW) FOR COMMITTEE'S PREMINISTERIAL REPORT ON CSCE
IMPLEMENTATION.

2. IN DESCRIBING IS DRAFT, COMMITTEE CHAIRMAN (KILLHAM-US)
SAID COVERAGE UNDER EACH SECTION OF REPORT WOULD CONTAIN AN
ASSESSMENT OF EASTERN CSCE IMPLEMENTATION TO DATE, ATTEMPT
FUTURE PROJECTIONS AND SUGGEST MEANS TO ENCOURAGE EASTERN
IMPLEMENTATION OR TO COUNTER NON-COMPLIANCE WITH CSCE ELEMENTS
OF INTEREST TO THE ALLIES. IS OUTLINE ALSO SUGGESTED POSSIBLE
ANNEX PROVIDING SNAPSHOT OF CURRENT STATE OF WARSAW PACT
COMPLIANCE TO SET STANDARD FOR SUBSEQUENT MEASUREMENT.

3. CANADIAN REP (FOWELL) THOUGHT IS DRAFT PROVIDED A GOOD STARTING
POINT AND THAT VIEWS IN CANADIAN SUBMISSION COULD BE USED TO
SUPPLEMENT IS APPROACH. FOR EXAMPLE, IS REPORT SHOULD COVER
BOTH CSCE COMPLIANCE IN ENVIRONMENTAL FIELD AND EFFORTS WITH
NAUTRALS AND IN INTERNATIONAL BODIES TO STIMULATE CSCE IMPLEMENTATION.

AS CANADIAN SUBMISSION INDICATES, CANADIAN EMBASSIES IN WARSAW
PACT CAPITALS HAVE BEEN INSTRUCTED TO TAKE STEPS SIMILAR TO
THOSE TAKEN BY US. CANADIAN EMBASSIES HAVE ALREADY BEGUN TO
RESPOND AND FOWELL HOPED TO MAKE AT LEAST PRELIMINARY CONTRIBUTION
TO IS DRAFTING EFFORT BY NOVEMBER 7.

4. FRENCH REP (BEAUCHATAUD) SUGGESTED THAT ALLIES MAY WISH
TO REVIEW AMOUNT AND NATURE OF INFORMATION MADE AVAILABLE
BY INDIVIDUAL ALLIED GOVERNMENTS BEFORE DECIDING ON REPORT
FORMAT SINCE CHANGES IN EMPHASIS AND STRUCTURE MAY BE DESIRABLE.
UK REP (MARGETSON) AGREED THAT DECISION ON FORMAT SHOULD COME
ONLY AFTER INITIAL COMPLIANCE REPORTS ARE FILED BY ALLIED
GOVERNMENTS. FOR EXAMPLE, MAIN BODY OF REPORT MIGHT ADDRESS ONLY
PARTS I AND II IN IS OUTLINE WITH INFORMATION ON COMPLIANCE
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PICTURE IN EACH CSCE BASKET TO BE ANNEXED SINCE MINISTERS MAY NOT
WANT TO REVIEW SUCH MATERIAL IN DETAIL.

5. US REP (LEDOGAR) THANKED BOTH THE IS AND CANADIAN DELEGATIONS
FOR THEIR SUBMISSIONS AND NOTED AGAIN THE IMPORTANCE WHICH THE
US ATTACHES TO THE REPORT. US REP AGREED THAT INFORMATION MADE
AVAILABLE FOR REPORT MIGHT WELL SHAPE ITS FORMAT.

6. NETHERLANDS REP (HORAK) SAID IS DRAFT WAS LOGICAL BUT AGREED
WITH FRENCH AND BRITISH THAT FINAL FORM COULD BE DECIDED ONLY
AFTER SUBSTANTIVE MATERIAL HAD BEEN CONTRIBUTED BY ALLIED
GOVERNMENTS. DUTCH REP SAID NETHERLANDS EMBASSIES IN WARSAW
PACT CAPITALS HAD BEEN ASKED TO PREPARE REPORTS ALONG THE LINES

OF THE US COMPLIANCE CHECK LIST BEFORE NOVEMBER 10. NETHERLANDS
REPORTING REQUIREMENTS ALSO CALLED FOR SUBMISSION ON CSCE
BASKET I PRINCIPLE ISSUES.

7. ITALIAN REP (FERRETTI) INFORMED ALLIES OF RESULTS OF
OCTOBER 20 MEETING OF EC WORKING GROUP ON CSCE. SUBSTANTIAL
CONVERGENCE OF VIEWS HAD PRODUCED CONSENSUS ON HOW WORKING
GROUP MIGHT PROCEED IN THE FUTURE. FOR EXAMPLE, THE EC HAD
A COMMON INTEREST IN INTERPRETING THE PROVISIONS OF THE
HELSINKI FINAL ACT IN A DYNAMIC WAY. THE WORKING GROUP HAD THUS
BEEN ASKED TO ANALYZE THE SPECIFIC PROVISIONS OF THE FINAL ACT
IN THE OVERALL FRAMEWORK OF RELATIONS WITH EASTERN COUNTRIES
AND TO IDENTIFY UNILATERAL, BILATERAL AND MULTILATERAL MEANS FOR
ENCOURAGING EASTERN CSCE COMPLIANCE. IN ITS EFFORTS, THE
WORKING GROUP WILL PAY PARTICULAR ATTENTION TO HUMANITARIAN
ISSUES. IT WILL ALSO ATTEMPT TO SET GENERAL CRITERIA FOR IMPLEMENTING
THE PROVISIONS OF THE FINAL ACT, BOTH THROUGH THE OFFICIAL ACTS
OF INTERNATIONAL ORGANIZATIONS AND THROUGH BILATERAL RELATIONS
AND AGREEMENTS BETWEEN CSCE SIGNATORIES. THE WORKING GROUP HAD
ALSO NOTED THE NECESSITY FOR NATIONAL GOVERNMENTS TO INFORM
TECHNICAL PARTICIPANTS IN INTERNATIONAL MEETINGS OF THE RELEVANT
POLITICAL RAMIFICATIONS OF THE HELSINKI DOCUMENT. THE NINE HAD
AGREED TO OPPOSE ANY EASTERN EUROPEAN ATTEMPTS TO INTERPRET AND
APPLY CSCE PROVISIONS UNILATERALLY OR TO USE THEM IN NEGOTIATIONS
WITH NON-CSCE COUNTRIES. THE NINE BELIEVE THE ECE WILL HAVE
AN IMPORTANT ROLE IN MONITORING BASKET II COMPLIANCE BUT DID
NOT BELIEVE THE COMPETENCE OF NATIONAL AUTHORITIES SHOULD BE
REDUCED IN THIS AREA. THE NINE ALSO HOPED TO AVOID CHALLENGES
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BY INTERNATIONAL ORGANIZATIONS TO WESTERN INTERPRETATIONS OF
BASKET III PROVISIONS.

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SAJ-01 NSC-05 DODE-00 /073 W
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R 301900Z OCT 75
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AMEMBASSY VALETTA
AMEMBASSY VIENNA
AMEMBASSY WARSAW
USMISSION USBERLIN
USMISSION EC BRUSSELS
USMISSION GENEVA
USMISSION OECD PARIS
AMCONGEN STRASBOURG

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8. BEGIN TEXT OF DRAFT IS OUTLINE:

REPORT TO COUNCIL

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TENTATIVE OUTLINE

I. INTRODUCTION

- PURPOSE OF THE REPORT AND REFERENCE TO THE MANDATE

II. GENERAL

- AS FAR AS IT IS DISCERNIBLE, TREATMENT OF GENERAL POLICY SO FAR
TAKEN BY EAST REGARDING IMPLEMENTATION OF THE FINAL ACT

- APPROACHES THE EASTERN COUNTRIES ARE TAKING TO POST-CSCE
STAGE OF DETENTE GENERALLY

III. SECTION BY SECTION TREATMENT OF IMPLEMENTATION OF FINAL ACT,
GROUPED UNDER SUB-HEADINGS WITHIN EACH BASKET (GENERAL ASSESSMENTS
PLUS NOTEWORTHY DEVELOPMENTS)

- BASKET I

- GENERAL PRINCIPLES (IF NOT COVERED BY II ABOVE)

- CONFIDENCE BUILDING MEASURES

- BASKET II

- COMMERCIAL EXCHANGES, INDUSTRIAL COOPERATION AND TRADE

- SCIENCE AND TECHNOLOGY

- BASKET III

- HUMANITARIAN SUBJECTS

- TRAVEL AND TOURISM

- INFORMATION

- CULTURE AND EDUCATION

(NOTE: BASKET II ITEMS WOULD BE PREPARED BY THE ECONOMIC COMMITTEE
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AND SUBMITTED TO THE POLITICAL COMMITTEE SEPARATELY FOR INCLUSION
IN THE REPORT)

IV. CONCLUSIONS

ANNEXES DEPENDING ON HOW MUCH INFORMATION IS MADE AVAILABLE BY
DELEGATIONS, SUCH AS MATERIAL ALONG THE LINES OF THE AMERICAN
CHECK-LIST, IT MIGHT BE NECESSARY TO PLACE SOME OF THE DETAILS
IN ANNEXES TO GO WITH THE SUB-HEADINGS.

IN PARTICULAR, ANY DETAILED INFORMATION ESTABLISHING EASTERN
PERFORMANCE IN RECENT MONTHS AS A BASIS FOR FUTURE COMPARISON
(THE "SNAPSHOT" APPROACH) WILL BE INCLUDED AS ANNEXES.
END TEXT.

9. BEGIN TEXT OF CANADIAN OUTLINE:

FORMAT AND CONTENT OF POLITICAL COMMITTEE REPORT TO COUNCIL ON
CSCE IMPLEMENTATION: CANADIAN VIEWS

CANADIAN MISSIONS IN EASTERN EUROPE HAVE NOW BEEN REQUESTED TO
REPORT AS USEFUL INFORMATION BECOMES AVAILABLE ON CSCE IMPLEMENTATION
IN THOSE COUNTRIES. THESE REPORTS WILL BE EMPLOYED IN CONNECTION
WITH THE MONITORING WORK OF THE POLITICAL COMMITTEE ON THIS
SUBJECT, EITHER BY THE CANADIAN DELEGATION OR, AND PERHAPS
PREFERABLE, IN THE FORM OF PERIODIC NATIONAL ASSESSMENTS FOLLOWING
A SYNTHESIS OF SUCH REPORTS.

IN ADDITION TO THE FOREGOING, THE FIRST POLITICAL COMMITTEE
REPORT TO THE COUNCIL ON CSCE IMPLEMENTATION MIGHT WELL CONTAIN THE
FOLLOWING ELEMENTS. THIS LISTING IS OF COURSE NOT MEANT TO BE
EXHAUSTIVE NOR TO SUPERCEDE A NUMBER OF USEFUL SUGGESTIONS AT THE

COMMITTEE'S MEETING OF OCTOBER 21:

- (1) WHETHER PROBLEMS WERE ENCOUNTERED IN GATHERING USEFUL INFORMATION;
- (2) CONSIDERATIONS OF THE RATIO OF TIME AND EFFORT EXPENDED TO PREPARE A REPORT VIS-A-VIS THE RESULTS ACHIEVED;
- (3) WHETHER INDIVIDUAL ALLIANCE MEMBERS ARE FACED WITH PARTICULAR CONFIDENTIAL

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PRACTICAL PROBLEMS IN IMPLEMENTING THE FINAL ACT. FOR EXAMPLE, IN CANADA'S CASE, AND WHILE THIS IS NOT NECESSARILY A PROBLEM, THE NECESSITY FOR INTERAGENCY CO-ORDINATION AT THE FEDERAL GOVERNMENT LEVEL WILL BE COMPLEMENTED BY THE NECESSITY FOR THE HARMONIZATION OF FEDERAL AND PROVINCIAL PRIORITIES FOLLOWING THE ESTABLISHMENT OF THE FORMER, A PROCESS THAT IS CURRENTLY UNDERWAY;

(4) WE MIGHT ALSO COMMENT ON THE NEED TO ESTABLISH PRIORITIES WITHIN CERTAIN INTERNATIONAL ORGANIZATIONS, SUCH AS THE ECE, UNESCO, AND PERHAPS OTHERS, REGARDING THEIR ROLE AND PARTICIPATION IN CSCE FOLLOW-UP. WE SHOULD REMAIN COGNIZANT OF THEIR WORK PARTICULARLY SINCE

IT IS OBVIOUS THAT IN THE PERIOD BEFORE THE 1977 BELGRADE MEETING, ONLY A BEGINNING WILL BE POSSIBLE ON SELECTED ITEMS IN THE FINAL ACT. FOR ITS PART CANADA WOULD WISH TO LIMIT THEIR INVOLVEMENT AS MUCH AS POSSIBLE TO IMPLEMENTATION RATHER THAN ALLOWING THEM A MAJOR ROLE IN DETERMINING PRIORITIES;

(5) WE ALSO BELIEVE THE IDEA OF A NATIONAL CHECKLIST IS A GOOD ONE AND AS MENTIONED ABOVE THE PREPARATION OF A CANADIAN CHECKLIST IS UNDERWAY. IN THE LIGHT OF RECEIPT OF A NUMBER OF SUCH CHECKLISTS IT MIGHT BE THEN POSSIBLE TO SUGGEST WHICH NATO MEMBERS SHOULD FOCUS ON WHICH ASPECTS OF CSCE FOLLOW-UP. CANADA, FOR EXAMPLE ALONG WITH ITS OWN GENERAL MONITORING OF IMPLEMENTATION ALONG THE LINES OF ITS CHECKLIST, MAY BE PREPARED TO FOCUS THIS EFFORT BY REPORTING IN GREATER LENGTH AND DEPTH ON SUCH MATTERS AS FAMILY REUNIFICATION AND ENVIRONMENTAL QUESTIONS;

(6) THE COMMITTEE MIGHT ALSO WISH TO DISCUSS WHETHER NATO MEMBERS SHOULD CONSIDER TAKING INITIATIVES IN RESPECT OF THE EXPERTS MEETINGS WHICH WERE REQUIRED BY THE FINAL ACT; AND

(7) FINALLY WE WOULD LIKE TO REITERATE THE IMPORTANCE OF INCORPORATING INFORMATION ON THE IMPLEMENTATION EFFORTS OF BOTH NEUTRAL AND ALLIED CSCE PARTICIPANTS IN ADDITION TO THE NATURAL ORIENTATION TO CONDITIONS IN EASTERN EUROPE.

END CANADIAN TEXT.
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<< END OF DOCUMENT >>

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BELGRADE
BERLIN
BERN
BUCHAREST
BUDAPEST

DUBLIN
HELSINKI
MADRID
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